



CHALLENGES OF ACCURAL ACCOUNTING IN THE PUBLIC SECTOR

SITUATION IN AUSTRIA

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PUBLIC BUDGET REFORM - STATUS QUO

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- Reform base: unanimously decision of budget reform with an Act of Parliament in December 2007
- 4 budgeting principles in the focus of constitutional changes:
 - Outcome orientation
 - Efficiency
 - Transparency
 - True and fair view
- 2 reform steps (principles fixed in the Austrian Federal Constitution):
 - First step 2009
 - Second step 2013
- Objectives:
 - Public Budget as an integrated planning tool
 - Public Budget as an effective steering system for the whole federal administration and for political decision making



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PUBLIC BUDGET REFORM – STEP ONE 2009

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- **2 main elements:**

- 1. **MTEF → medium-term expenditure framework**

- Legally binding expenditure ceilings for a 4-year period in advance
 - One ceiling for the federal budget
 - 5 resorts (or “rubrics”) with financial upper limits
 - 1. Law and security
 - 2. Employment, social services, health and family
 - 3. Education, research, art and culture
 - 4. Economic affairs, infrastructure and environment
 - 5. Financial management and interest
 - Additional: strategic report
 - Medium term financial planning for budget stabilisation

- 2. **More flexibility for line ministers**

- “Every minister his/her own finance minister”
 - Surplus at years end retains at the ressorts → ressorts are allowed to use surplus for different purposes



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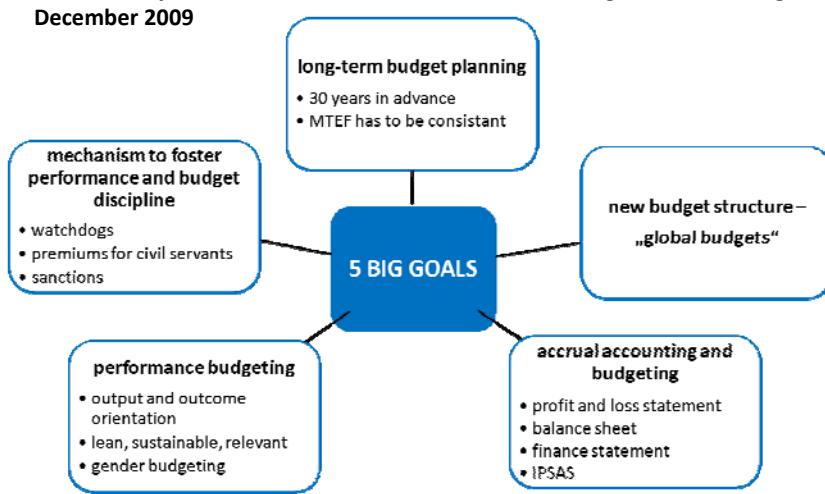
3

PUBLIC BUDGET REFORM – STEP TWO 2013 (1)

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- Fixed time frame (start in 2013)
- Unanimously decision of national law about the federal government budget in December 2009



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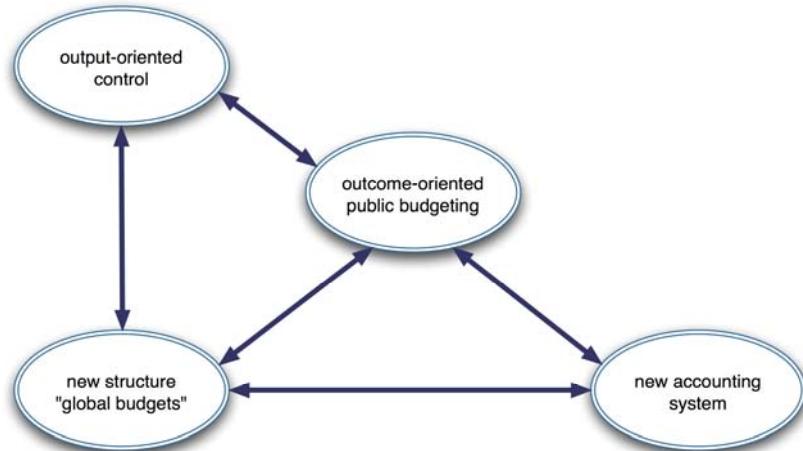
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4 BIG GOALS – STEP TWO 2013 (2)

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ADJUSTMENT OF ACCOUNTING (1)

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- **Up to now:** cash-based, traditional highly legalistic and input-oriented budget formulation / cameralistic system
- **Plan 2013:** adjust system to double bookkeeping / accrual accounting
- **Problem:** opening balance sheet
- Budgeting reform in Austria rather late compared to other countries → try to avoid mistakes from other countries
- Partial implementation of IPSAS
- What is reasonable and feasible in Austria („cherry picking“).



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ADJUSTMENT OF ACCOUNTING (2)

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- **Examples:**

- **Associated companies:** IPSAS 6, IPSAS 7, IPSAS 8, IPSAS 20 → used for classification and presentation but **not** for valuation
- **Fixed assets and intangible assets:** use of IPSAS 17 and IPSAS 21 due to depreciation
- **Investment assets:** no implementation of IPSAS 16
- **Heritage assets:** orientation on IPSAS Exposure Draft
- **Leasing:** use of IPSAS 13
- **Accruals/provisions:** orientation on IPSAS 19
- **Pension assets:** different handling than IPSAS



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Any questions?



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Thank you for your
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